

NJ Juvenile Detention Alternatives Initiative

New Jersey's Statewide Risk Screening Tool (RST)



Presented by Jennifer LeBaron - National Conference 2008

EFFECTIVE ADMISSIONS POLICIES

- Policies that help ensure detention is utilized consistent with its intended purpose
- In NJ, detention's purpose is set by <u>state</u> statute
- Therefore appropriate to develop statewide tool that reflected state-defined purpose of detention

PURPOSE/BENEFITS OF RISK TOOL

♦ Promotes Fairness

Decisions affecting kids' deprivation of liberty are guided by criteria that are clearly related to the purpose of detention

Promotes Consistency, Equity

Criteria are objectively measured and applied uniformly across cases, which results in similar outcomes for youth similarly situated in terms of delinquency

FAIRNESS, CONSISTENCY, EQUITY

- NJ judiciary comprised of 15 vicinages under the operational umbrella of a <u>statewide</u> court system
- Chief Justice of New Jersey Supreme Court has constitutional authority over statewide management of the courts, assisted by an Administrative Director
- Detention decisions that result from referrals by local law enforcement are made by officers of this statewide court system ("Intake Officers")

FAIRNESS, CONSISTENCY, EQUITY

- Court's strategic plan includes "statewide consistency in practice from county to county" as a stated goal
- Upshot: fairness, consistency, and equity are <u>statewide</u> goals
- Statewide tool helps ensure consistency across court Intake Officers not only within a single county, but across counties
- Eliminates potential for "justice by geography"

- Since aim was to develop one tool for <u>statewide</u> use, Risk Screening Tool development tasked to subcommittee of <u>State</u>-Level JDAI Steering Committee
- Representatives from state agencies and Local JDAI Steering Committees

SCREENING TOOL SUBCOMMITTEE COMPOSITION

- Chief, Family Practice Division, Admin Office of Courts
- Chief, Juvenile Probation, Admin Office of Courts
- Juvenile Judge
- President-Juvenile Police Officers' Association
- ♦ Two Prosecutors
- ♦ Two Public Defenders
- Deputy Attorney General, Division of Criminal Justice
- ♦ AECF Consultant
- NJ Institute for Social Justice
- NJ Office of the Child Advocate
- Convened and Staffed by Juvenile Justice Commission

SCREENING SUBCOMMITTEE CHARGE

- Develop tool to guide decision-making at the point of referral to court Intake Services
- To be applied in cases without active bench warrant to detain, because in warrant cases decision to detain has already been made by a judge

Summary of Tasks

- Come to consensus regarding the purpose and benefits of a detention screening tool
- Learn to use data to drive discussion and subsequent steps in development
- Identify and agree on the appropriate screening tool components
- Draft and weight the instrument
- Conduct studies of the instrument's impact on current decision-making
- Finalize a draft tool based on those results
- Consider a number of implementation issues

Identifying Screening Tool Components

- Will this component help ensure detention is used for its intended purpose?
 - NJ Statute: "objective of detention is to provide secure custody for those juveniles who are deemed a threat to the physical safety of the community and/or whose confinement is necessary to insure their presence at the next court hearing" (N.J.A.C. 13:92-1.3).
- Do the data indicate this factor is important to decision-makers?
- Can this factor be objectively and readily measured?

SCREENING TOOL COMPONENT	STATUTORY PURPOSE OF DETENTION		RELATED STATUTORY
	PUBLIC SAFETY RISK	FLIGHT RISK	FACTORS
# Current Charges	X		Nature & Circumstances of Offense
Most Severe Current Offense			
# Delinquency Adjudications	X		Prior Record of
Most Severe Prior Adjud			Adjudications
Warrants for FTA in Court		X	Record of Non- Appearance in Court
Current Detention Alternative Status	X		
AWOL from Residential Delinquency Placement		X	

Impact Studies

- Data collected for 725 calls to Intake Services current and prior offenses, demographics, family info, time of day, referring agency, intake decision, circumstances of release (for detained youth), etc.
- Draft RST applied to 550+ non-warrant cases to compare screening tool vs. "real-life" outcomes
- Collected similar prospective data over 6 weeks (175 cases), observed processing of call to Intake as it was received, posed follow-up questions to ascertain factors most important to Intake Officers

Impact Studies

Results Summary

- General nature of detention decision-making will not divert sharply from current practice
- However, results suggest using tool will lead to fewer youth detained at the point of referral to intake services
- Cases accounting for shift toward non-detention are largely youth who, while detained by intake in the course of the screening tool studies, were released by the judge at the <u>initial hearing</u>
- Smaller group of youth <u>not currently detained</u> will be admitted to detention or alternative custody

Report to Supreme Court

- Prepared report documenting development and work of Subcommittee, presented to AOC and Supreme Court for review and approval to pilot
- Outlined next steps
 - ✓ Pilot sites to complete Site-Readiness Plans
 - ✓ Sites to develop local, site-specific policies and procedures manual
 - ✓ Develop training curriculum/materials, carry-out training
 - ✓ Develop quality assurance, monitoring, and evaluation protocols

Cross-Site Consistency

TRAINING

- ♦ Policy Training
 - ✓ State held "train-the-trainer" for locally identified policy training teams comprised of key leaders
 - ✓ Local team held training for all those directly affected by/involved in implementing RST
- ♦ Technical Training
 - ✓ State held training for staff responsible for completing/scoring the RST and their supervisors
- Informational Training
 - ✓ Local team provided information to groups not directly involved with RST, but with an interest or indirect stake in its use

Cross-Site Consistency

QUALITY ASSURANCE

- ♦ External QA Process
 - ✓ Developed formal QA protocol applied uniformly across sites
 - ✓ Importance of "outside eyes"
- ♦ Local Trouble-Shooting Sessions
 - ✓ Weekly/Bi-weekly meetings to address immediate issues raised via QA process and any concerns of intake officers implementing RST
- State RST Subcommittee Oversight
 - ✓ Monitors statewide progress and cross-cutting issues



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